Trusting The Evidence: The Best Survival-Kit Under Uncertainties

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How Governments are Adapting to an Era of Uncertainty
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Talking Points



- 1. Covid-19 Pandemic and the Uncertainties.
- 2. Conflicting grand strategy: Social-Distancing (Hensley, 2020) vs. Herd Immunity (Gordis, 2013).
- 3. The government wobbling response: the need for evidence-based policy.
- 4. Thinking beyond the pandemic: issues of agility and responsive public services.



Wish for the best, prepare for the worst...



Complacency and leniency are the lurking evil.

Knowledge and Policy



Policy for Science:	1945-
1970	

- "Science, the Endless Frontier" (Bush, 1945)
- S&T funded because unquestionably worthwhile, required for national security; many decisions taken by industrial-military complex elites;
- Linear model of innovation – science as the motor of progress
- Big science and technology programmes, e.g. nuclear, aerospace
- Policy concerned with managing growth of science as determined by scientists in their disciplines

Science in Policy: 1970-1980s

- An age of questioning need for reform – energy crisis, "Limits to growth"
- Brooks report (OECD 1971) Science, Growth and Society
- Recognition that science should support policy objectives of modern state, policy not merely concerned with science itself
- Social goal rationales move into the ascendancy – national well-being
- Science as a problemsolver
- More demand than supply-led

Research for Competitiveness & Innovation: 1980s-1990s

- Slow economic growth need to relate science to national economic performance
- Strategic science, "critical technologies", focus on technology strengthening
- Rise of large cooperative technological programmes leading to market failure
- Evaluation and foresight
- Integrate demand and supply – more systemic and network views abound – about greater co-ordination

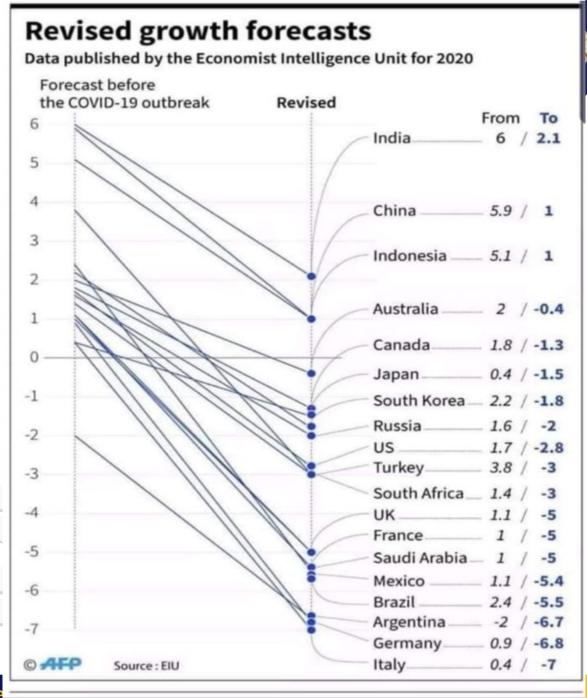
Rationales for the new millennium?

- Re-emergence of rationales for funding basic research (eg Japan)
- Dominance of systems views founded in evolutionary economics
- Understanding new challenges and anticipating new crises
- Support of networks (eg ERA, regional science policy)
- Recognition of changes in institutions and global context of research
- Foresight

Source: Barker, 2004

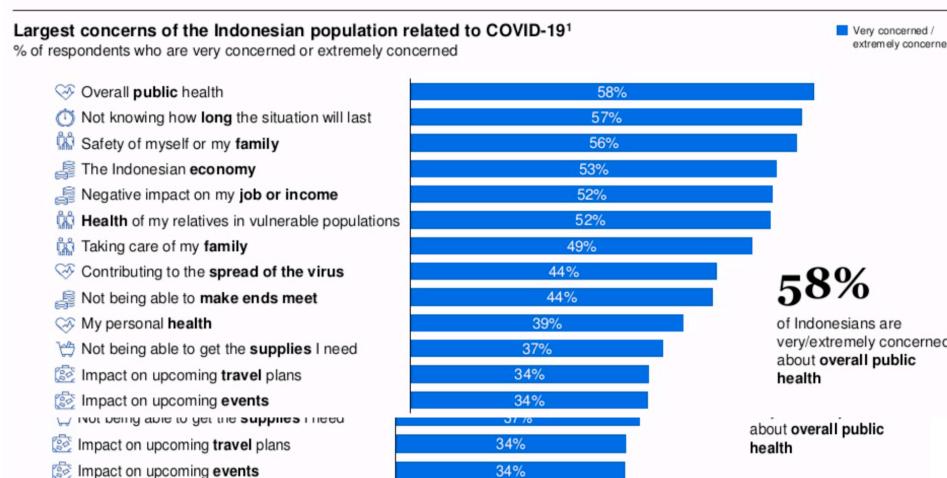
Indonesian economy is shrunk by – 2.17%

Of the 136.2 mil workforce out total 272.8 mil population, 4,025,000 are losing jobs.





Public health, uncertainty about the duration of the situation, and family safety are still the top concerns for Indonesians



Source: McKinsey, May 2020.



Whether or not we would survive Second or Third Wave, it depends on the government-polity understanding...



The Pandemic Has Changed Everything...



IMPACTED GROUPS	COVID-19 IMPACT	POLICY	MAIN POLICIES	3
INDIVIDUAL/ HOUSEHOLD	 Fatal threats, health problems Job Loss, Decreased Income Declining purchasing power, bad credit 	Social Safety Net		
MSMEs	 Decreased activities, business difficulties Lack of sales, business closures Bad Credit, unable to pay obligations 		Allowance / Postponement / Withholding Tax (Article 21/22/25 Income Tax, VAT) **	
	Post		Loan Allowance / Delay Payment, Credit Restructuring	Economic
CORPORATIONS	 Declining Demand, Shrinking sales Reduced production, employee layoffs Loss / Bankruptcy / Closing, Bad Credit 	Real Sector Safety	Relaxation of Rules and Licensing, Ease of Doing Business and Investment	Stimulus REAL
REAL SECTOR	 Raw material supply disruption, production decline Declining demand, business closure, layoffs Cash-Flow Difficulties, Credit Restructuring 	Net 4	Process and Service Acceleration, Administrative Reduction and Costs Special Credit Facilitation for Increasing Working Capital and Maintaining Business	SECTOR
FINANCIAL SECTOR	Liquidity issues, Decreasing solvency Pressure on the money market, capital markets, exchange rates Threats to financial sector stability	Financial Sector Safety Net		

Economic Rescue During the Pandemic



- Government's policy related to COVID-19 pandemic comprises of four safety nets.
- Latest Update 22/4: Expansion of business classification coverage for Fiscal Incentives.
- The economic safety net and national economic recovery measures, along with other economic stimulus that focus on maintaining purchasing power and ensuring business continuity (minimizing layoffs), will minimize the spill-over effect of the COVID-19 pandemic hence limiting the impact to the banking system.



Health Safety Net

Budget Support: Rp75 T

- BPJS contribution subsidies
- Medical Personnel Incentives
- Death Compensation for Health Workers
- Purchase of Medical Equipment (PPE, ventilators, masks, etc.)
- Referral Hospitals



Social Safety Net

Budget Support: Rp110 T

- · Program Keluarga Harapan
- · Staple Products
- · Pre-employment Card
- Labor Intensive Program
- Electricity tariff discount for 450 VA and 900 VA
- · Housing Incentives for MBR
- Religious Holiday Bonus
- Price Stabilization/Market Operations
- Ministry/Agency Budget Adjustment



Economic Safety Net

Budget Support: Rp70,1 T

- Fiscal Incentives (Elimination of Income Taxes & Imported Goods Taxes, Corporate Tax Reduction and the Acceleration of VAT Restitution
- Non-Fiscal Incentives (Simplification and Acceleration of the Exim Process)
- Relaxation of Community Credit (KUR)
- Bank Indonesia Policy
- OJK and Capital Market Policies



National Economic Recovery Measures

Budget Support: Rp150 T

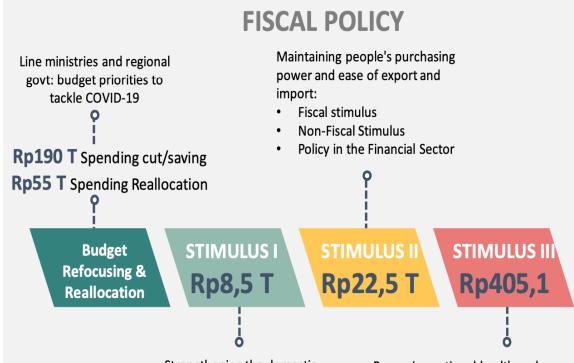
- Government Regulation in Lieu of Law No. 1 Tahun 2020
- Local Currency Settlement (LCS)
- · Recovery Bond

Rp405,1 trillion (USD24.6 billion) Total Budget Allocation

Source: Coordinating Ministry for Economic Affairs

Dealing With The Covid-19 Pandemic





Strengthening the domestic economy through:

- Accelerating spending & encouraging laborintensive policies
- Spending stimulus

Rescueing national health and economy, as well as maintaining the stability of the financial sector (through **Perppu No.1 Tahun 2020**)

- State Financial Policy (health, social safety net, business support & economic recovery financing support)
- Policy in the Financial Sector

MONETARY AND FINANCIAL POLICY

MONETARY*

- Reducing BI 7DRR
- Increasing triple intervention intensity
- Lowering Currency Statutory Reserves (GWM) in Rupiah & foreign currency
- Extend SBN tenure

BANKING

- Relaxation of credit/financing/fund provision requirements for MSMEs
- MSMEs credit/financing restructuring

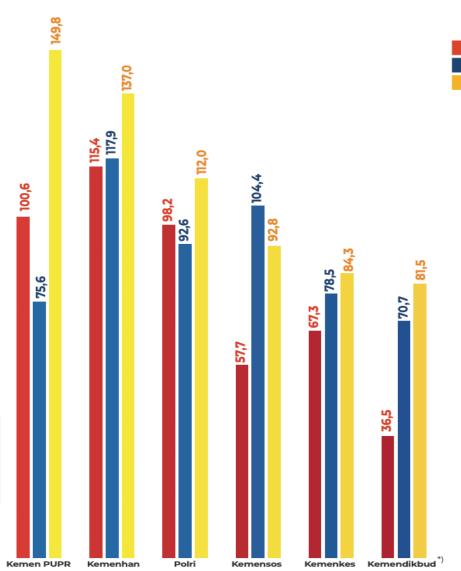




No	Stimuli Policy	Update				
STIMU	STIMULI 1					
1	Front-loading of Government Spending	Accelerating the process of disbursing Capital Expenditure, accelerating the appointment of treasury officials, accelerating the implementation of tenders, etc. Accelerating disbursement of social assistance spending. Transfer to Regional and Village Funds.				
2	Expansion of Staple Food Cards to increase the benefits (IDR 150 thousand / month → IDR 200 thousand / month)	Has been carried out by the Ministry of Social Affairs as of March 2020.				
3	Expansion of the target for housing interest subsidies with an additional house volume of around 175 thousand housing units	 Currently in the process of drafting the implementing regulations The revision of DIPA is still in the process based on the proposal of the Ministry of Public Works and Public Works 				
	■ The contract with the Implementing Bank is planned for April 2020					
STIMU	JLI 2					
1	Relaxation of Income Tax	Article 21 Income Tax Borne by the Government (DTP), exemption of Article 22 Income Tax Import, Reduction of Income Tax Article 25, VAT refunds are accelerated				
2	Simplification and Acceleration of the Exim Process	Simplification and reduction of export and import restrictions (manufacturing, food and medical support), acceleration of the export-import process for reputable traders, and export-import services through the National Logistic Ecosystem.				

The 6 Highest Ministerial Expenditures





2019 realization 2020 report 2021 plan

Is the government serious with this devastating pandemic?

■ NIKKEI Asia

16 Sept 2020



The hard-hat leader...

The president's focus on infrastructure is not driven by an ideological commitment to free-market economics. Rather, he is a developmentalist who believes economic growth is necessary to maintain political legitimacy. But without a lucid vision of how he wants to remake the economy, Jokowi has struggled with a fundamental contradiction that has held back Indonesia since independence: The country needs foreign investment and know-how to develop, but economic liberalism is seen as a tool of colonial oppression.

Local Budget Adjustment: Cutting across the board (!)



No.	Agencies	Previous Allotments	Revised Allotment (A cut of 55%)
1	Education	821,541,062,837	448,147,443,454
2	Health	163,902,390,266	87,998,081,398
3	Public Works	422,247,358,796	250,055,357,763
4	Natural Resource Mgmt	131,885,224,747	70,772,950,782
5	Housing	7,978,464,900	4,085,801,322
6	Local Policing (Satpol PP)	5,345,399,400	2,843,719,670
7	Politics and National Unity	6,179,179,782	3,272,048,836
8	Disaster Management	13,541,366,090	7,667,751,350
9	Social	90,141,688,392	47,802,643,890
10	Manpower and transmigration	11,719,482,436	5,807,715,340
11	Women and child-care	4,193,360,391	2,196,312,286
12	Food	19,914,608,902	10,382,304,846
13	Environment	11,553,464,600	6,010,449,280
14	Population and family-planning	5,177,324,000	2,501,588,155
15	Rural empowerment	23,478,846,642	12,701,832,188
16	Transportation	16,539,551,600	8,937,212,438
17	Telecommunication and information	11,720,849,700	6,116,493,790
18	Coops and SMEs	17,216,949,180	8,480,842,744
19	Licencing and permits	7,906,331,291	4,107,150,944
20	Youth and sport	12,072,053,136	6,448,470,235

Source: West Sumatra budget, 2020

Initial response: denial and under-estimation...



The initial response has been worryingly blasé, with controversial health minister Terawan Agus Putranto suggesting that prayers would help keep Indonesians safe from the virus and generally failing to get on top of the problem. As of Monday, Indonesia had only tested just over 1200 people for Covid-19, a worryingly small number, and reported 134 cases. No wonder that many scientists (and ordinary citizens) fear that the spread in Indonesia, with a population of more than 260 million people, is much more widespread. And no wonder that wealthy Indonesians had been decamping to Singapore, before it put restrictions on their entry (and others') on Monday.

Across the world, this pandemic is shining the most unflattering of lights on the weaknesses of our political systems, societies, and economies. But the problem is particularly acute for Indonesia.

The lack of testing also points to a broader lack of <u>transparency</u>. Last week, Jokowi himself said that the government was <u>holding back</u> information about the spread of the disease from the public because it "did not want to stir panic". An economy-first president, he is clearly worried about the impact of response measures on jobs and business. He has, rightly, tried to reassure people and to encourage them to take the appropriate basic precautions, such as vigorous hand-washing and minimising non-essential social contact. But the government needs to be far more open when managing a public health crisis of this scale in a sprawling democracy.

The Interpreter, 17 Mar 2020

Incoherent Policy



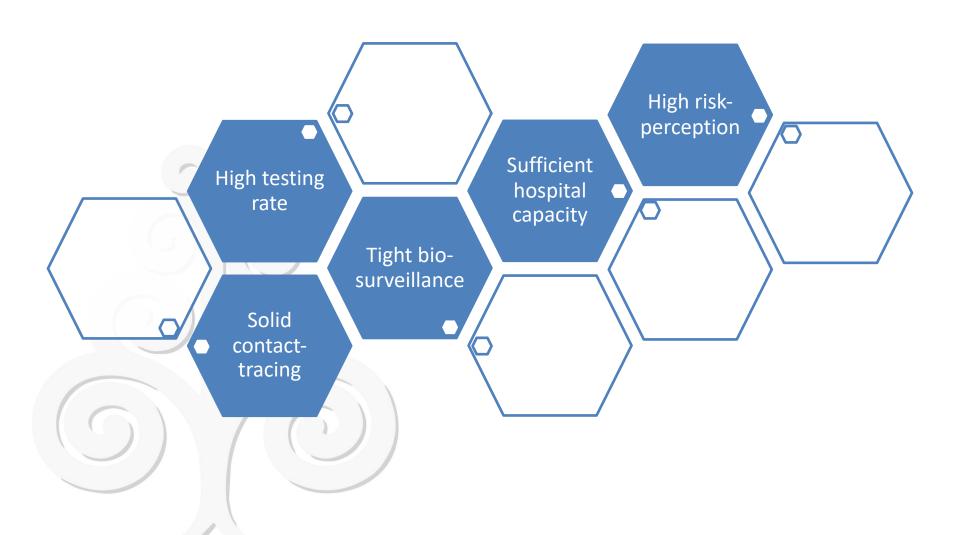
- 1. No travel restriction
- 2. Large scale social-distancing (Pembatasan Sosial Berskala Besar, PSBB)
- 3. New normalcy: emphasize on health protocol (*Adaptasi Kebiasaan Bar*u, AKB)
- 4. Allow partial lockdown in red-zones: Regional PSBB
- 5. Micro-scale restriction (*Pemberlakuan Pembatasan Kegiatan Masyaraka*t, PPKM).

"If it is deemed necessary, the restriction of community activities can be carried out on a micro-scale, in a small scope, be it on a village scale, or neighborhood only. Do not carry out a total lockdown of the entire city if there's only one person from one neighborhood who is exposed to coronavirus", said Jokowi when opening an event broadcast online on the Presidential Secretariat YouTube channel, Thursday, 11 February.

"If only one person from one neighborhood is exposed to the virus but keep implementing a total lockdown, what's the use?", he added.

New-Normal Basic Imperatives





Evidence on Covid is really the problem



- 1. The testing rate for Covid-positive cases remains very low. Less than 1 per one million (Compare Denmark: 80 per one million) of population.
- 2. Bio-surveillance is not systematically carried out. (i.e. contact-tracing with new cases, self quarantine monitoring, health protocol in public facilities).
- 3. There is a big concern about under-reporting for two reasons: a) Lack of data accuracy due to weak bio-surveillance, b) Negative stigma on people with Covid-positive cases.

(Hadisoemarto, P., Tempo, 1-7 June 2020)

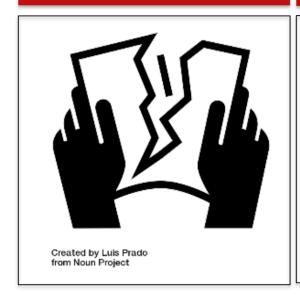
Why EBP is Crucial for Indonesia?

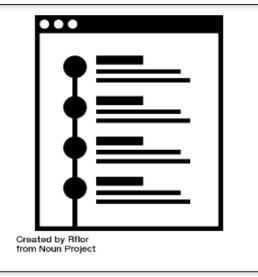


ABSENCE OF COORDINATION AND SILO-ED APPROACH

LACK OF DISCIPLINE IN IMPLEMENTATION

POLITICAL BARGAIN IN THE ABSENCE OF DATA







To help coordination and break the silos. The aim is to have higher capacity and capability of regulator and policymaker.

To make sure implementation is as planned. The aim is for the government to have better decision making processes

To push for the use of data and research for policy.
The aim is to have better and more accurate, targetted, public service delivery

Source: Nugroho, 2020

Agile Governance: Thinking Beyond the Pandemic



- 1. Flexible and adaptive structure; focus on the mission.
- 2. ICT, IoT, AI; get the maximum benefit from the available technology.
- 3. Focus on citizens' demand, reinvent the business process whenever possible.
- 4. Work with any types of organizations (penta-helix), give priority to any form of co-creations.
- 5. Get the smartest innovation, implement swiftly and accordingly.

Technology for Governance



"Artificial intelligence could have more profound implications for humanity than electricity or fire."

- Sundar Pichai, CEO, Alphabet



The business process: It's all about blended mode of public services.





Get the smartest innovation, implement swiftly and accordingly...



(Sangita Reddy) Turning empty hotel rooms into hospital rooms with remote monitoring and a doctor/nurse living on the first hotel.

Concluding Remarks

- Incoherent policy and conflicting grand strategy have made Indonesia a laggard in surviving the Covid pandemic.
- Most of the critical problems during the pandemic has been related to populist, anti-scientism, and lack of evidencebased policy.
- 3. Isomorphic mimicry is different from ventriloquism (Krause, 2013). Countries learning from one another and imitating success is alright, with 2 parallel effort: a) adaptation instead of ventriloquism, and b) allow governments to experiment, e.g. turning something that worked well elsewhere into genuinely local innovation.
- 4. The crisis has taught an important lesson about the need for agile governance.





